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- 1. Previous Italian regime: art. 37-bis, Presidential Decree no. 600/73, covered only the transactions mentioned in the same article (mainly, business restructuring). The definition of "abuse of law" provided by art. 37-bis was quite broad (and not so clear) and caused several disputes with the Italian Tax Authorities.
- 2. The new antiavoidance rule (art. 10-bis, Law no. 212), in force starting from 2015, is a general rule which covers all the cases and all the taxes (i.e.: income tax, indirect taxes, etc.). Art. 10-bis gives a more accurate definition of "abuse of law". The concept of abuse of law is 'residual', i.e. applies only when a transaction cannot be assessed under other specific rules.



- 3. In particular, art. 10-bis focuses on three main elements:
 - i) transactions devoid of economic substance;
 - ii) which reap undue tax advantages despite formally respecting the law;
 - iii) such tax advantages are the essential effect of the transaction.

According to art. 10-bis, par. 3, operations with valid non-fiscal underpinnings (including reorganizations or management decisions to improve the structure or operations of a business or professional activity) are not considered abusive.



4. According to the new rule and the interpretation of the Italian Tax Authorities (Document no. 93/E/16), if the tax advantage is not undue the antiavoidance rule is not applicable and no other conditions must be checked. With this reference, paragraph 4 of art. 10-bis grants the freedom of choice between optional regimes and operations bearing a different tax burden. Only if the tax advantage is undue, the other conditions must be checked in order to apply the antiavoidance provision.



5. According to art. 6, paragraph 1 and paragraph 2, of "ATAD" 1 (EU Anti-Tax Avoidance Directive no. 2016/1164), "a Member State shall ignore an arrangement or a series of arrangements which, having been put into place for the main purpose or one of the main purposes of obtaining a tax advantage that defeats the object or purpose of the applicable tax law, are not genuine having regard to all relevant facts and circumstances. (..) An arrangement or a series thereof shall be regarded as non-genuine to the extent that they are not put into place for valid commercial reasons which reflect economic reality".



6. On 28 December 2018 Legislative Decree No. 142 of 29 November 2018 ("LD 142/2018") has been published in Official Gazette No. 300, thus implementing "ATAD" 1. However, such Decree, as confirmed by the explanatory report, did not implement art. 6 of "ATAD" 1 because art. 10-bis was already considered in line with art. 6 of the same "ATAD 1". This view is in line with the comments of the majority of the Italian literature.



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